GOVERNMENT RESOURCES FOR VICTIM SERVICES
WORKING GROUP

DOMESTIC VIOLENCE TASK FORCE
PHASE I REPORT – MAY 2015

Operations and Logistics:

- Name or Focus Area of the Working Group;

  Government Funding for South Carolina Victim Services

- Name, title, and organization of Chair or Co-Chairs, if applicable;

- List of all Participating Members and/or Staff, including names, titles, and organizations;

  Veronica Swain Kunz, Director, Crime Victims’ Ombudsman, OEPP
  Larry Barker, Ph.D., Director, State Office of Victim Assistance, OEPP
  Barbara Jean (BJ) Nelson, Manager, Victims of Crime Programs, Office of Highway Safety and Justice Programs, South Carolina Department of Public Safety
  Kimberly Feeney, M.A., SC Family Violence Prevention & Services Act Grant Administrator, Shelter Program Coordinator, Domestic Violence Programs, SC Dept. of Social Services,
  Laura Hudson, Director, SC Crime Victims’ Council
  Members of the South Carolina Victim Services Coordinating Council (see attached)
  Rebecca Schimsa, Esquire, Deputy Legal Counsel, Office of the Governor (2 meetings)
  Joshua Baker, Budget Director, Office of the Governor (initial meeting)

- Number of Meetings, including the length of each meeting in hours/minutes;
  4 2-hour meetings with working group; 1 3-hour meeting with Victim Services Coordinating Council
Overview of the Data Collection Process:

- **Number and Location of Public Hearings**, including the length of each hearing in hours/minutes and the number of speakers; 0

- Include separate attachments of meeting agendas and minutes/notes, if applicable, for every Meeting and/or Public Hearing.

### Kind of data collected:

1) Groups providing services and/or funding for services for crime victims; 2) Financial information (amount of funding and source of funding); 2) Types of federal, state or local agencies, programs, grants or other type of funding source; 3) What funding is designated for.

### How data was collected:

1) Directors and other executives of agencies identified by the Working Group as providing funding and/or assistance to crime victims provided written financial data to the Working Group; 2) Financial data was obtained from FY 2013-2014 Accountability Reports from the Executive Budget Office website; 3) County financial data was obtained from State Treasurer’s Office (funds retained by counties for victim services.)

<table>
<thead>
<tr>
<th><strong>Contributors of State Financial Data</strong></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Dept. of Social Services</td>
<td>William Bray, Chief of Financial and Governmental Affairs, DSS</td>
</tr>
<tr>
<td>Dept. of Corrections</td>
<td>Barbara Grissom, Director, DOC Victim Services</td>
</tr>
<tr>
<td>Probation, Parole and Pardon Services</td>
<td>Debra Curtis, Director, PPP Victim Services</td>
</tr>
<tr>
<td>Dept. of Juvenile Justice</td>
<td>Felicia Dauway, Director, DJJ Victim Services</td>
</tr>
<tr>
<td>Attorney General's Office</td>
<td>Trisha Allen, Director, AG's Office Victim Services</td>
</tr>
<tr>
<td>Dept. of Public Safety</td>
<td>Barbara Jean (BJ) Nelson, Manager, Victims of Crime Programs,</td>
</tr>
<tr>
<td></td>
<td>Office of Highway Safety and Justice Programs, SCDPS</td>
</tr>
<tr>
<td>Dept. of Health and Environmental Ctrl.</td>
<td>Jane Key, Sexual Violence Services/Women's Health Program</td>
</tr>
</tbody>
</table>
Was data collected from every county: Yes. However, only one source of funding was able to be collected from every county: Fines, fees, assessments and surcharges retained by counties to fund victim service programs in local law enforcement, Solicitor’s offices, jails/detention centers and courts (a/k/a “141 Funds”).

- Credibility of Findings and Problems with Incomplete Data – i.e. Why does the Working Group trust or not trust the data? What holes or gaps still exist in the data, if any? What other challenges affected the outcome and integrity of the Working Group’s data collection and analysis?

The data in this report is based on each agency’s FY 2013-2014 budget. There may be other groups in the state receiving funding for victim services that remain uncounted (i.e., universities, colleges.) The data is unreliable as an indicator of future funding since numerous funding sources fluctuate. (Example: the SC State Office of Victim Assistance receives Victim Compensation funding from the US Dept. of Justice based on the number and amount of claims paid in the prior year. In FY 2015-2016, VOCA funding from the US Dept. of Justice to the SC Dept. of Public Safety (federal pass-through funds) will increase from $6M to $29M.)

It is extremely challenging to determine the amount of total funding any one county receives to serve all crime victims for a number of reasons: 1) system-based victim services (in state agencies, Solicitors’ offices and courts) are either broken down into 16 Judicial Circuits or other regions; 2) Counties report the amount of 141 Funding retained for local victim service programs through annual audits provided to the State Treasurer, but schedules do not indicate which agencies receive funds; 3) Municipalities within counties usually do not collaborate and share resources with their county partners; 4) NGOs receiving funding from federal / state agencies do not report financial data to one authority, including the counties they serve.
Lessons Learned and Challenges Ahead – i.e. What overall lessons did the Working Group take away from the data collection and analysis process? From beginning to end, what surprised the Working Group the most about the data results? What challenges still remain for the Working Group’s focus area of domestic violence related data collection?

No one group is aware of how much money each victim service agency receives. Funding is fragmented and uncoordinated.

South Carolina’s Constitution and statutory law require that crime victims receive specific rights and services from the criminal and juvenile justice system from the time a crime occurs throughout the entire criminal justice process. To comply with these legal mandates, Victim Service Providers (VSPs) are hired to work in all county and municipal law enforcement agencies, Solicitors’ Offices, detention centers and courts. Funding for these VSPs and their programs come from a portion of offenders’ fines, fees, assessments and surcharges (also known as “Act 141 Funds” (SC Code §14-1-207 et. seq.).

State agencies that deal with criminal offenders (Department of Corrections, SLED, Department of Juvenile Justice, Department of Probation, Parole and Pardon Services, the Attorney General’s Office) provide mandated services through VSPs working in Victim Service divisions in each agency.

Other state agencies, such as the Department of Social Services, Department of Public Safety, the Governor’s Office of Executive Policy and Programs, and the Department of Health and Environmental Control also assist specific groups of victims, and/or receive pass-through Federal funds disbursed to crime victims and organizations across the state.

In addition to these systems-based VSPs, crime victims are served through non-governmental organizations (NGOs) such as domestic violence shelters, sexual assault and child advocacy centers, MADD, Parents of Murdered Children, The SC Victim Assistance Network, University and college law enforcement agencies also have trained VSPs on staff. All VSPs are required to register and receive annual training to become “certified,” a process which is overseen by the Crime Victims’ Ombudsman, Office of Victim Services Education and Certification (OVSEC). To date, South Carolina has 2,983 registered VSPs.

Mandated victim service programs in law enforcement, solicitor’s offices, courts and jails do not receive a “set percentage” of 141 Funds. County and City Councils / Administrators allocate each group’s percentage of 141 Funds, and local politics plays a large part in dividing up these often scarce resources. The lack of uniformity in budgets submitted by Counties and Municipalities to the SC Department of Revenue makes it difficult to ascertain what is actually spent on victim services, or retained by counties as “carry-over” funds (if any). The State Office of Victim Assistance has the statutory authority to audit victim service programs receiving 141 Funding, but has little authority to compel compliance or penalize agencies who misspend 141 Funds.

The SC Dept. of Public Safety, DSS, DHEC, and the Office of Economic Opportunity receive almost $19.5M in federal funding to disburse via grants to victim service programs across the state. Next year, DPS will receive an increase of $23M in Victim of Crime Act (VOCA) funds to
provide grants to SC victim service programs. Still other federal agencies fund victim service programs directly through grants. No one agency is fully aware of, nor coordinates the multiple funding streams coming into a specific victim service group.

Data suggests that systems-based victim service programs in poorer, rural counties are lacking mandated victim services since 141 Funds are scant. Additionally, since resources are stretched, they do not have sufficient staff to write, secure and manage grant funding. Some NGOs are struggling to provide services because “overhead” costs (management salaries, rent, utilities) are not allowed to be funded by most grants.

Overall Lessons and Conclusion:

South Carolina ranks among the top states in the Nation in providing help to victims of crime. A Constitutional Amendment and statutory laws providing legal rights, mandated services and funding for system-based victim service programs ensure that crime victims receive assistance by trained Victim Service Providers (VSPs) from the time a crime occurs through to post-conviction hearings. The last United States census ranks South Carolina #1 in per capita violent crime.¹ South Carolina spends $88M per year on services to crime victims; yet, funding is fragmented and limited in some areas of the state. No one entity has authority to coordinate funding, or even has a full picture of victim service funding streams. In fact, this may be the first time in history that any South Carolina Governor has received a full report on victim services funding.

Some of the funding streams were unknown to even the most seasoned victim service professionals in this Working Group. For some agencies identified by the Working Group as providing services to crime victims, the fact that they were serving victims came as a complete surprise. (Example: The Lt. Governor’s Long Term Care Ombudsman.)

The Working Group and The SC Victim Services Coordinating Council agree to continue to develop data to ensure all groups providing services to victims of crime are identified, and to identify gaps in funding and services. We will develop recommendations to coordinate Government resources so that South Carolina may organize services and streamline funds to efficiently and effectively serve crime victims.

Data Analysis

- Analysis – Provide analyzed data showing trends, ratios, geographic, or demographic information including visuals in the form of charts, graphs, or maps. Qualitative data should also be presented in an analyzed or summarized form, such as bullets or flow charts. Raw data may be included on a limited basis.

(See charts, separate attachment)

South Carolina Victim Services Coordinating Council
SC Code §16-3-1410(B)

¹ https://www.census.gov/statdb/ranks/rank21.html (2006: 766 violent crimes per 100,000 residents)
1) Debbie Curtis {Chair}, South Carolina Department of Probation, Parole and Pardon Services
2) David Ross {Vice-Chair}, South Carolina Commission on Prosecution Coordination
3) Larry Barker, Ph.D., State Office of Victim Assistance
4) Barbara Grissom, South Carolina Department of Corrections
5) Felicia Dauway, South Carolina Department of Juvenile Justice
6) Veronica Swain Kunz, Governor’s Crime Victims’ Ombudsman
7) Jarrod Bruder, South Carolina Sheriffs’ Association
8) Nataki Brown, Solicitors’ Advocate Forum
9) Bridget Musteata, South Carolina Law Enforcement Victim Advocate
10) Sara Barber, South Carolina Coalition Against Domestic Violence and Sexual Assault
11) Trisha Allen, South Carolina Attorney General’s Office
12) BJ Nelson, South Carolina Department of Public Safety
13) Mark Fallaw, South Carolina Police Chiefs’ Association
14) Shelton Hughes, South Carolina Jail Administrator's Association
15) Joy Campbell, South Carolina Victim Assistance Network
16) Kim Hamm, South Carolina Network of Children’s Advocacy Centers
17) Hope Blackley, Crime Victim Representative
18) Thomas Lucas, Crime Victim Representative
19) Nancy Barton, Sistercare
20) Marvin Bryant Sr., Parents of Murdered Children - South Carolina Chapter
21) Dean Kilpatrick, Ph.D., Medical University of South Carolina
## Government Funding for Crime Victim Services in South Carolina

<table>
<thead>
<tr>
<th>State Agency / Division</th>
<th>Funding Source</th>
<th>Federal</th>
<th>Fed. Passthru</th>
<th>State</th>
<th>Other</th>
<th>TOTAL AGENCY</th>
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<tbody>
<tr>
<td></td>
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<td>US HHS / FVPSA</td>
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<td>SC Dept. of Social Services / DV</td>
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<td>US HHS / TANF</td>
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<tr>
<td></td>
<td>SC Dept of Social Services / Child Protection</td>
<td>US HHS / MAA grant, SSBG grant</td>
<td>$9,118,919</td>
<td>$847,882</td>
<td>$25,552,993</td>
<td>$31,086,734</td>
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<td></td>
<td>SC Dept of Social Services / Adult Protection</td>
<td>US HHS / MAA, CCDS, CWS Part 1, Title IV E; USDA/ SNAP</td>
<td>$549,786</td>
<td>$550,010</td>
<td>$1,848,756</td>
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<td></td>
<td>Total DSS Funding / DV</td>
<td>$3,255,437</td>
<td>$799,986</td>
<td>$4,055,423</td>
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<td>SC Dept. of Corrections</td>
<td>Total DOC Funding</td>
<td>$318,000</td>
<td>$588,360</td>
<td>$906,360</td>
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</table>

**Total DSS Funding / DV**

**Total DSS Funding / Child & Adult Prot.**

**Total DOC Funding**
<table>
<thead>
<tr>
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<th>General Funds</th>
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<tbody>
<tr>
<td><strong>Pardon Services</strong></td>
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<tr>
<td>Total PPP Funding</td>
<td>$72,414</td>
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<td>$113,436</td>
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<td><strong>SC Dept. of Juvenile Justice</strong></td>
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<td>Total DJJ Funding</td>
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<td>$61,768</td>
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<td><strong>SC Attorney General's Office</strong></td>
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<td>SCDPS/VAWA</td>
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<td>Total AG’s Funding</td>
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<tr>
<td></td>
<td>$103,997</td>
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<tr>
<td>State Agency / Division</td>
<td>Funding Source</td>
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<tr>
<td><strong>SC Dept. of Social Services</strong></td>
<td>US HHS / FVPSA / TANF</td>
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<td></td>
<td>State Marriage License Fees</td>
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<td></td>
<td>US HHS/MAA &amp; SSBG grants</td>
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<td></td>
<td>US HHS/ MAA, CCDS, CWS Part 1, Title IV E; USDA/ SNAP</td>
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<td></td>
<td>US HHS</td>
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<tr>
<td><strong>SC Dept. of Corrections</strong></td>
<td>General Funds, Prison Industries</td>
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<tr>
<td><strong>SC Dept. of Probation, Parole and Pardon Services</strong></td>
<td>DACOR</td>
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<td></td>
<td>General Funds</td>
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<td><strong>SC Dept. of Juvenile Justice</strong></td>
<td>General Funds</td>
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<td>SCDPS/ VAWA</td>
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<td><strong>SC Dept. of Public Safety</strong></td>
<td>US DOJ/ VOCA</td>
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<td>US DOJ/ VAWA</td>
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<td>SVAP</td>
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<td>US DOJ / Byrne JAG</td>
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<tr>
<td><strong>SC Dept. of Health and Environmental Control</strong></td>
<td>General Funds; CDC/RPE; USDOJ/ SASP; US HHS Block Grant</td>
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<tr>
<td><strong>State Office of Victim Assistance (SOVA) (Gov's Office/OEPP)</strong></td>
<td>Fines, fees, restitution, Prison Industries</td>
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<tr>
<td><strong>State Appropriated</strong></td>
<td>Sexual assault exams</td>
</tr>
<tr>
<td><strong>US DOJ/ VOCA</strong></td>
<td>Victim compensation claims</td>
</tr>
<tr>
<td><strong>Crime Victims' Ombudsman and OVSEC (Gov's Office, OEPP)</strong></td>
<td>General Funds, Victim Compensation Fund (SOVA)</td>
</tr>
<tr>
<td><strong>Office of Economic Opportunity (Gov's Office, OEPP)</strong></td>
<td>US HUD/ Emerg. Solutions grant</td>
</tr>
<tr>
<td><strong>Lt. Governor's Office, Long Term Care Ombudsman</strong></td>
<td>US HHS/Older American's Act</td>
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<tr>
<td><strong>SLED</strong></td>
<td>General Funds</td>
</tr>
<tr>
<td><strong>Child Advocacy Centers, Child Advocates</strong></td>
<td>US DOJ / OJJDP, VOCA, SOVA and 141 funds</td>
</tr>
<tr>
<td><strong>Domestic Violence and Sexual Assault Centers, advocates in other orgs.</strong></td>
<td>US DOJ / US HHS, VOCA, VAWA, SOVA and 141 funds</td>
</tr>
<tr>
<td><strong>Other NGO Victim Services (SC Coalition Against DV and SA, SC Victim Assistance Network, Human Trafficking, Parents of Murdered Children, MADD)</strong></td>
<td>US DOJ/ US DHHS, VOCA, VAWA, SOVA and 141 funds</td>
</tr>
<tr>
<td><strong>Funds Retained by Counties (aka 141 Funds)</strong></td>
<td>Criminals’ fines, fees assessments and surcharges</td>
</tr>
<tr>
<td><strong>Funds Retained by Municipalities (aka 141 Funds)</strong></td>
<td>Criminals’ fines, fees assessments and surcharges</td>
</tr>
</tbody>
</table>
ACRONYMS GUIDE

141 Funds - Offenders' Fines Fees Assessments and Surcharges collected by SC Courts, retained by Counties & Municipalities for services in law enforcement, Solicitor’s Offices, jails and courts
Byrne JAG - Byrne Justice Assistance Grant (US DOJ)
CAC = Child Advocacy Centers (child sex abuse forensic interviews and services)
CCDS = Childcare Development Funds (US Health and Human Services)
CVO = Crime Victims' Ombudsman (Governor's Office of Executive Policy and Programs)
CWS = Child Welfare Services (US Health and Human Services)
DACOR = Dept. Administered Court Ordered Restitution (Restitution received by SC Dept. of Probation, Parole and Pardon from Offenders)
DV = Domestic Violence
ESG = Emergency Solutions Grant (US Health and Human Services)
FVPSA - Family Violence Protection and Services Act (US Health and Human Services)
MAA = Medicaid Administrative Activities (US Health and Human Services)
NGO = Non-Governmental Organization
OEO = Office of Economic Opportunity
OEPP = Governor's Office of Executive Policy and Programs
OJJDP = Office on Juvenile Justice and Delinquency Prevention (US Dept. of Justice)
OVV = Office on Violence Against Women (US Dept. of Justice)
OVC = Office for Victims of Crime (US Dept. of Justice)
OVSEC = Office of Victim Services Education and Certification (Crime Victims' Ombudsman, Governor’s Office of Executive Policy and Programs)
PCR = Post Conviction Relief Hearings
Preventative Health Block Grant (US Health and Human Services)
Prison Industries = Inmate work release funds (SC Dept. of Corrections)
RPE = Rape Prevention and Education (US Centers for Disease Control)
SA = Sexual Assault
SASP = Sexual Assault Services Program (US Dept. of Justice)
SCCADVASA = SC Coalition Against Domestic Violence and Sexual Assault
SNAP = Supplemental Nutritional Assistance Program (US Dept. of Agriculture)
SOVA / Victim Compensation Fund = State Office of Victim Assistance, OEPP
SSBG = Social Services Block Grant (US Health and Human Services)
SVAP = State Victim Assistance Program (Dept. of Public Safety)
SVPA = Sexually Violent Predator Act
TANF = Temporary Assistance For Needy Families (US Health and Human Services)
Title IV E = Foster Care (US Health and Human Services)
VAWA = Violence Against Women Act (US Dept. of Justice)
VOCA = Victim of Crime Act (US Dept. of Justice)
Sorted by Agency

**141 Funds** - Offenders' Fines Fees Assessments and Surcharges collected by courts, retained by Counties & Municipalities for services in law enforcement, Solicitor’s Offices, jails and courts

CAC = Child Advocacy Centers (child sex abuse forensic interviews and services)

DACOR = Dept. Administered Court Ordered Restitution (Restitution received by SC Dept. of Probation, Parole and Pardon from Offenders)

DV = Domestic Violence

NGO = Non-Governmental Organization

Prison Industries = Inmate work release funds (SC Dept. of Corrections)

SA = Sexual Assault

Governor's Office of Executive Policy and Programs CVO = Crime Victims' Ombudsman

Governor's Office of Executive Policy and Programs CVO/OEPP = Off. of Victim Services Education and Certification

Governor's Office of Executive Policy and Programs OEO = Office on Economic Opportunity

Governor's Office of Executive Policy and Programs SOVA / Victim Compensation Fund

SC Dept. of Public Safety Byrne JAG = Justice Assistance Grant

SC Dept. of Public Safety SVAP = State Victim Assistance Program

SC Dept. of Public Safety VAWA = Violence Against Women Act

SC Dept. of Public Safety VOCA = Violence Against Crime Act

US CDC/RPE = US Centers for Disease Control, Rape Prevention and Education

US DA / SNAP = Supplemental Nutritional Assistance Program (US Dept. of Agriculture)

US DOJ / OJJDP = Office on Juvenile Justice and Delinquency Prevention

US DOJ / OVC = US Dept. of Justice, Office for Victims of Crime

US DOJ / OVW = US Dept. of Justice, Office on Violence Against Women

US DOJ / SASP = Sexual Assault Services Program

US DOJ / VAWA = Violence Against Women Act

US DOJ / VOCA = Victim of Crime Act

US HHS / Title IV-E = Foster Care

US HHS / CCDS = Childcare Development Funds
US HHS / **CWS** = Child Welfare Services
US HHS / **FVPSA** - Family Violence Protection and Services Act;
US HHS / **MAA** = US Health and Human Services, Medicaid Administrative
US HHS / **Preventative Health Block Grant**
US HHS / **SSBG** = US Health and Human Services, Social Services Block Grant
US HHS / **TANF** = Temporary Assistance For Needy Families
US HUD/ **Emergency Solutions Grant** = US Housing and Urban Development

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